

DECISION NOTICE & FURTHER RESPONSE TO CONSULTATION

"Application by An Post to increase the price of reserved Postal Services ODTR 02/15"

Decision Notice: D 14/02

Document No: ODTR 02/70

Date: 29 July 2002

Oifig an Stiúrthóra Rialála Teileachumarsáide Office of the Director of Telecommunications Regulation

Abbey Court, Irish Life Centre Lower Abbey Street, Dublin 1, Ireland

Tel. +353 1 804 9600 Fax. +353 1 804 9680 E-mail info@odtr.ie

CONTENTS

1	INTRODUCTION	3
1.1 1.2	CONSULTATION PAPER ODTR 02/15REPORT ON CONSULTATION ODTR 02/32	
1.3 1.4	INFORMATION NOTICE ODTR 02/62FORMAT OF THIS DOCUMENT	
2	POSTAIM	5
2.1 2.2	AN POST PROPOSAL POSITION OF DIRECTOR	
3	POSTAIM LIGHT	9
3.1 3.2	AN POST PROPOSAL POSITION OF THE DIRECTOR	
4	LOYALTY MAIL	10
4.1 4.2	AN POST PROPOSAL POSITION OF DIRECTOR	
5	OTHER DIRECT MAIL SERVICES	11
5.1 5.1.1 5.1.2 5.1.3	AN POST PROPOSAL Postaim Postage Prepaid Envelopes Postaim Response Discounts Postaim Plus	11 11 11
5.2	POSITION OF DIRECTOR	
6	IMPLEMENTATION DATE	
6.1	POSITION OF DIRECTOR	12

1 INTRODUCTION

1.1 CONSULTATION PAPER ODTR 02/15

At the end of January 2002 the Director launched a consultation on An Post's Application to increase the price of Postal Services in the Monopoly (reserved) area. The process involved the publication of a consultation document ODTR 02/15 which addressed a number of issues including factors to be taken into account in deciding whether to approve price increases in the Monopoly (reserved) area, the need for price increases and interim proposals in respect of national, international and direct mail services.

1.2 REPORT ON CONSULTATION ODTR 02/32

In the report on consultation "Application by An Post to increase the price of reserved Postal Services" ODTR 02/32 dated 28 March 2002 chapter 7 concluded with the following:

"Decision No 6: The proposed changes in tariffs for Direct Mail services are not approved but An Post is authorised to raise a surcharge of 3c per item for the period until 30 June 2002. An Post is invited to submit revised proposals as quickly as possible for implementation on 1 July which limit the "interim" increase for any customer to 3c for POP letters and 7c for other items in the reserved area, while eliminating the cumulative discount." [Page 34]

1.3 INFORMATION NOTICE ODTR 02/62

A Direct Mail price proposal for approval was received from An Post on 24 June 2002. In the course of compliance with the request set out in paragraph 1.2 above, the level of pricing for the direct mail services coupled with the abolishment of the cumulative discounts created an additional level of complexity not initially envisaged.

On 1 July the Director issued an information notice stating that the Office required a further 2-3 weeks to undertake a comprehensive review of the revised proposal. In the meantime An Post was allowed to retain the status quo (3c surcharge on all prices) until a further decision was made.

1.4 FORMAT OF THIS DOCUMENT

In this addendum to ODTR 02/32¹, An Post's revised price proposal for each of the following Direct Mail Services, together with the Director's position on each proposal, are dealt with in turn:

- Postaim
- Postaim Light
- Loyalty Mail
- Other Direct Mail Services

Response to Consultation Application by An Post to increase the price of reserved Postal Services" ODTR 02/32 dated 28 March 2002,

ODTR 02/70

2 POSTAIM

2.1 AN POST PROPOSAL

Postaim offers substantial discounts to businesses that pre-sort approved advertising and promotional material and accept deferred delivery. Currently there were 4 weight bands priced according to 8 volume amounts. The revised proposal attempts to simplify the pricing and reduces to 4 the number of different tariff scales available to customers depending on the quantity posted in each mailing.

The Postaim rates as proposed by An Post are as follows:

2k-10k-25k-50k-75k-100k-250k-500k 25k 50k 75k 100k 250k 500k 10k 0 - 50g30c 30c 30c 30c 27c 27c 26c 25c 50-100g 38c 38c 38c 38c 34c 34c 32c 31c 100-250g 52c 52c 52c 52c 48c 48c 46c 45c 250-500g 79c 79c 83c 83c 83c 83c 78c 77c

TABLE 2.1 PROPOSED POSTAIM RATES

It must be borne in mind that as a result of the elimination of the cumulative discount the amount of postage payable will be determined by the size of the specific mailing. For example a customer sending a direct mail letter to 150,000 recipients will now pay at the 100k-250k rate, whereas previously the >500k rate may have been applicable if other mailings had been sent earlier in the year,.

An Post have estimated the impact on different customers as follows:

- for 33% of Postaim customers the average price will be reduced by up to 2c.
- for 60% of Postaim customers the average price increase will be no more than 3c.

- for 5.5% of Postaim customers the average price increase will be no more than 4c for POP letters.
- for 1% of Postaim customers the average price increase will be no more than 5c for POP letters.
- for 0.6% of Postaim customers the average price increase will be no more than 6c for POP letters
- for 1.5% of Postaim customers the average price increase will be no more than 7c for non POP letters. This will affect firms who send substantial numbers of non standard sized mail. The discount from the standard stamp will still be about 40% for these groups. [The initial decision in ODTR 02/32 was that there should be an increase of 7c in this sector because the level of discount compared with normal tariffs was unsustainable, particularly bearing in mind that those services are effectively open to competition.]

In table 2.2 the rates for the smallest Postaim bands are set out, with the current rate for "normal" First Class Letter Post shown for comparative purposes.

TABLE 2.2 PROPOSED POSTAIM RATES FOR MAILINGS 10K - 25K

Weight not over	Normal Letter Rate	Proposed Postaim price	% discount
50g	41c or 47c	30c	27% or 36%
100g	60c	38c	37%
250g	92c	52c	43%
500g	€1.49or €1.60	83c	44% or 48%

In table 2.3 the rates for the largest Postaim bands are set out, with the current rate for "normal" First Class Letter Post shown for comparative purposes.

TABLE 2.3 PROPOSED POSTAIM RATES FOR MAILINGS > 500K

Weight not over	Normal Letter Rate	Proposed Postaim price	% discount
50g	41c or 47c	25c	39% or 47%
100g	60c	31c	48%
250g	92c	45c	51%
500g	€1.49or €1.60	77c	48% or 52%

2.2 POSITION OF DIRECTOR

The Director has already published her decision agreeing with An Post's proposal to discontinue the cumulative discount element of the Postaim scheme². The issue therefore is to devise a pricing matrix that ensures that the discount on normal tariffs afforded to Postaim customers is kept at broadly the present level pending collation of full costing data and appraisal of tariffs, and that customers of the Postaim service do not face significantly larger increases than customers of other services. The Director considers An Post's revised proposals are a reasonable attempt at an "interim" solution to these issues.

² Decision No 6 Response to Consultation "Application by An Post to increase the price of reserved Postal Services" ODTR 02/32 dated 28 March 2002,

ODTR 02/70

Decision No 1:				
The following prices fo	r Postaim are	hereby approv	ved:	
No of items in Mailing	2k -75k	75k - 250k	250k – 500k	> 500k
Weight				
0-50g	30c	27c	26c	25c
50–100g	38c	34c	32c	31c
100-250g	52c	48c	46c	45c
250–500g	83c	79c	78c	77c

3 POSTAIM LIGHT

3.1 AN POST PROPOSAL

Postaim Light, a direct mail service on offer to customers for mailings weighing up to 10g only, offers substantial discounts to businesses that presort approved advertising and promotional material and accept deferred delivery.

The revised proposals for Postaim Light envisage an increase of 2c or 3c depending on the volume posted. The number of volume ranges are reduced in accordance with the proposed Postaim volumes.

TABLE 3.1 POSTAIM LIGHT (WEIGHT 0 – 10G) RATES

	2k – 75k	75k – 250k	250k – 500k	> 500k
0 – 10g	27c	26c	25c	25c

3.2 POSITION OF THE DIRECTOR

The Director considers the An Post Postaim Light price proposal as a reasonable increase level of 2c and 3c depending on the volume levels. In addition An Post has attempted to bring consistency to volume levels by bringing then into line with the main Postaim volume bands.

Decision No 2:					
The followin	The following prices for Postaim Light $(0-10g)$ are herby approved:				
Volume	2k -75k	75k - 250k	> 250k		
Price	27c	26c	25c		

4 LOYALTY MAIL

4.1 AN POST PROPOSAL

An Post's original proposal was to increase each rate by 2c. Respondents to the consultation questioned why these rates were only being increased by 2c when other rates were being increased by 3c. An Post state that Loyalty Mail rates are more closely geared to cost than Postaim and that the increase of 2c is directly reflective of the 2c increase in pre-sortation discounts

A comparison of the differences between the proposed Loyalty Mail and the proposed Postaim prices is outlined in Table 4.1. The table shows that Loyalty Mail customers will be paying substantially more for their quarterly mailings than Postaim customers generally sending similar large volumes of mail.

TABLE 4.1 LOYALTY MAIL v POSTAIM RATES

Proposed Postaim Price	Proposed Loyalty Prices	% discount on Postaim v Loyalty
25c	32c	22%
25c	35c	29%
31c	48c	35%

67c

FOR MAILINGS > 500K

4.2 POSITION OF DIRECTOR

45c

Weight

not over

25g

50g

100g

250g

The Director concurs that the proposed 2c increase for loyalty mail is reasonable.

Decision No 3:

A price increase of 2c at each point on the tariff scale for Loyalty Mail is hereby approved

33%

5 OTHER DIRECT MAIL SERVICES

5.1 AN POST PROPOSAL

5.1.1 Postaim Postage Prepaid Envelopes

An Post's original proposal was to increase each point on the price scale by 3c. Although these prices were not formally approved in ODTR 02/32 An Post were not asked to revise their proposals. Table 5.1 outlines the prices proposed.

TABLE 5.1 PROPOSED RATES FOR
POSTAIM POSTAGE PREPAID ENVELOPES

	Proposed	1 July	2002
Volumes	Basic Rate	Pre-Sort 2 Rate	Pre-Sort 3 Rate
500–2000	41c	N/A	N/A
2001–5000	40c	40c	. N/A
5001-10000	40c	39c	39c

5.1.2 Postaim Response Discounts

No changes proposed by An Post.

5.1.3 Postaim Plus

No changes proposed by An Post.

5.2 POSITION OF DIRECTOR

Decision No 4:

An increase of 3c is approved for each point on the price scale for Postaim Postage Prepaid envelopes.

6 IMPLEMENTATION DATE

6.1 POSITION OF DIRECTOR

The Director stated in ODTR 02/32 dated 28 March 2002 Decision No 4 ". . The implementation date may be decided by An Post bearing in mind the need to adequately inform customers". On that occasion An Post implemented the price increases effective 02 April 2002.

The Director in this case will exercise the option of specifying the effective date as being no earlier than 11 August 2002. This timeframe takes cognisance that cumulative discounts for Postaim customers normally ran from 01 July to 30 June each year and of the need to implement the proposed Postaim prices to ensure the business viability of An Post

Decision No 5:

The Direct Mail Services price proposals as approved in this report are effective from 11 August 2002.