

DECISION NOTICE

Interconnection Rates in the Irish Telecommunication Sector

Decision Notice D6/02 on rates to apply from 1 April 2000 to 31 March 2001

Decision No: D6/02

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1. Introduction

This document considers interconnection rates applicable for the period between 1 April 2000 to 31 March 2001. Interconnection rates were set and announced during July 2001¹ on an interim basis for this period. The Director of Telecommunications Regulation ("the Director") is now in a position to determine the final rates that should apply for this period.

eircom has proposed a reduction in the current interim rates for the 12 month period from 1 April 2000 to 31 March 2001 as the final rates for this period. Following discussions between eircom and the ODTR the Director considers these revised rates to be appropriate as the final rates for this period. The reasons for this decision are set out in this paper.

eircom has also indicated its intention to discontinue its current legal proceedings against Decision Notice D7/01.

Appendix 1 sets out some background information, including the legislative background and details of ODTR documents on interconnection which were published prior to the introduction of the interim rates for 2000/01 and documents on developments since then.

Appendix 2 sets out the final interconnect rates which will apply for this period.

2. Scope of this Decision

This document considers interconnect rates that will apply from 1 April 2000 to 31 March 2001 and sets out the Director's position on the final rates for the period. All RIO conveyance services applicable during the period in question are addressed by this determination.

3. eircom's Proposal

eircom have proposed a reduction in the rates to apply from 1 April 2000 to 31 March 2001.

4. The Director's assessment

The ODTR has undertaken the following actions:

- A detailed review of the submissions from *eircom* of its costs and its justification for rates for the period in question,
- > A consideration of the relevance of particular costs during the period concerned and
- > A comparison of rates in the context of EU benchmarks and other market data.

eircom's submission has been prepared in accordance with the determinations as set out in D7/01 and its predecessors, together with additional correspondence between the ODTR and *eircom*.

The Director also notes that key conveyance rates have remained largely within EU best practice benchmarks throughout the period.

The Director is pleased to note the reduction in the RIO rates which will result in an overall reduction in the average OLO interconnection bill by 13%. The Director is mindful of the need for stability in the market place and considers that eircom's intention to discontinue its court proceedings against D7/01 will provide significant benefit to the OLO community.

The Director refers to D7/00² which states- "The Director will apply retrospection on an annual

¹ ODTR Document 01/48 "Eircom Reference Interconnect Offer Interim rate December 1999 to September 2001-Information Notice.

² ODTR 00/31 - Decision 7.2.1- "Eircom's Reference Interconnect Offer- Decision Notice D7/00 & Report on the Consultation."

basis following calculation of final interconnect rates. Retrospective rates shall be calculated for all services, but shall only be applied where there is a material difference between interim and final interconnection rates on the revenues of operators" and considers the reduction in rates to be material for this period and therefore retrospection of rates should apply.

The Director also considers that the settlement of arrears arising from the movement in RIO rates should be settled within 45 days.

Decision 1: The Director after reviewing cost information from eircom considers that the, interconnection rates should be set as the finalised rates for the 12 month period from the 1st April 2000 to 31st March 2001. This decision is made under Regulation (5), 8(9), 8(10) and 10(3) of the European Communities (Interconnection in Telecommunications) Regulations, 1998, SI 15 of 1998. These revised call origination and termination rates, which are lower than the current second interim rates, are set out in Appendix 2 to this document.

Decision 2: Any arrears which arise as a result of the revised rates are to be settled within 45 days of this notice. This decision is made under Regulation 8(10) and 10(3) of the European Communities (Interconnection in Telecommunications) Regulations, 1998, SI 15 of 1998.

APPENDIX 1: Background Information

Background

Under Irish telecommunications law, which is in turn developed from European law, an operator who is designated as having significant market power ("SMP") is required to permit other licensed operators ("OLOs") to interconnect to its network. To facilitate this process, the SMP operator must publish a reference interconnect offer ("RIO") that sets out the terms and conditions for interconnection and the prices to be charged. The contents and production of the RIO are subject to statutory requirements, compliance with which is overseen by the Director and her Office ("the ODTR"). In particular, an SMP operator must justify to the Director's satisfaction that the prices set are in accordance with legal requirements that notably include the need for these prices to be cost-oriented, non-discriminatory and transparent. If the Director is not satisfied that price are properly justified, she may direct changes to be made. *eircom*, as an SMP operator, is bound by these rules.

Legislative background

EU and Irish legislation set out procedures for providing interconnection. The most important of these are the following:

- Directive 97/33/EC of the European Parliament and Council of 10 April 1997 on "a common framework for general authorisations and individual licences in the field of telecommunications service" (the "Interconnection Directive");
- European Communities (Interconnection in Telecommunications) Regulations, 1998 (as amended) (SI No 15 of 1998) (the "Interconnection Regulations"), which transpose the Interconnection Directive into Irish law.

The Directive and Regulations place special obligations on a telecommunication industry operator providing a fixed public telephone network, who is designated by the Director as having SMP. The essence of these obligations is:

- interconnection charges should follow the principles of transparency, non-discrimination and cost-orientation;
- the Director may direct an organisation to justify its charges and to adjust these charges where they are not in compliance with these principles;
- the "burden of proof" regarding justification lies on the organisation providing interconnection;
- A RIO shall be published and the Director may direct changes to this offer, where appropriate.
- Interconnection charges shall be sufficiently unbundled, so that applicants are not required to pay for anything not strictly related to the service requested.

In addition, guidance from the European Union on interconnection and the setting of rates intended to help Member States realise the objectives of the Interconnection Directive is of relevance. Of particular note are the following:

- Commission Recommendation of 8 January 1998 on interconnection in a liberalised market, 98/195/EC, as amended by Commission Recommendation of 29 July 1998, 98/511/EC;
- Commission Recommendation of 8 April 1998 on Interconnection in a liberalised telecommunication market. Part 2: Accounting separation and cost accounting (Part 1 was published on 15 October 1997)
- Commission Recommendation of 24 November 1999 on Leased Lines Interconnection pricing in a liberalised telecommunications market, C(1999)3863.

Related decisions and documents

The ODTR has undertaken a number of consultations and issued various Decision notices on accounting separation and the RIO. Notable among these were:

- "Interconnection Rates in the Irish Telecommunications Sector", November 1998, ODTR 98/52 and "Interconnection Rates in the Irish Telecommunications Sector Report on Remaining Reference Interconnect Offer Rates", November 1998, ODTR 98/60.
- ODTR 99/17 "The Development of Long Run Incremental Costing for Interconnection", Consultation Paper- March 1999.
- ODTR 99/38 "The Development of Long Run Incremental Costing for Interconnection Decision Notice D6/99 and Report on Consultation Paper ODTR 99/17"
- ODTR 99/35 "Accounting Separation and Publication of Financial Information for Telecommunications Operators Decision Notice D5/99, Consultation Report and Issues for Further Consideration."
- ODTR 99/52 "Accounting Separation and Publication of Financial Information for Telecommunications Operators Decision Notice D10/99."
- ODTR 99/43 "Costing Methodologies for use in Accounting Separation Decision Notice D8/99 and Report on the Consultation".
- ODTR 99/16 "Telecom Éireann's Reference Interconnection Offer, Consultation Paper"
- ODTR 00/31 "Eircom's Reference Interconnect Offer- Decision Notice D7/00 & Report on the Consultation."
- ODTR 00/59 "Accounting Separation and Publication of Financial Information for Telecommunications Operators Decision Notice D9/00 & Issue for Further Consideration"
- ODTR 00/72 "Accounting Separation and Publication of Financial Information for Telecommunications Operators, Supplemental Information referring to Decision Notice D9/00, Decision Notice D10/00,".
- ODTR 01/24 "Eircom's Reference Interconnect Offer & Accounting Separation and Publication of Financial information for Telecommunication Operators- Report on the Consultation & Decision Notice D7/01."

APPENDIX 2: Final Interconnection Rates for period from 1 April 2000 to 31 March 2001

Call Termination

	Day	Evening	Weekend
Primary	0.557	0.312	0.291
Tandem	0.861	0.482	0.450
Double Tandem	1.243	0.696	0.649

Call Origination

	Day	Evening	Weekend
Primary	0.549	0.307	0.286
Tandem	0.855	0.479	0.447
Double Tandem	1.046	0.586	0.546

Transit

	Day	Evening	Weekend
Transit	0.558	0.312	0.291

Euro/cents per minute